

# TECHNICAL GUIDANCE DOCUMENT FOR PREPARING THE CHEMICAL SAFETY ASSESSMENT

## Chapter R.13

### Risk Management Measures

**“Technical Guidance Documents in support of the New EU Chemicals Legislation (REACH) –  
V: Development of a Technical Guidance Document for preparing the Chemical Safety  
Assessment (REACH Implementation Project 3.2-2)”**

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## 1 **R.13 RISK MANAGEMENT MEASURES**

### 2 **R.13.1 Introduction**

3 Under REACH, Manufacturers and Importers are required to assess risks to human health and the  
4 environment from all stages in the life-cycle of a substance resulting from the manufacture and all  
5 identified uses. For those substances classified as dangerous or assessed as PBT or vPvB, exposure  
6 scenarios must be developed which describe how the substance is used and what are the  
7 recommended Risk Management Measures (RMMs) and Operational Conditions (OCs) required for  
8 safe use.

9 For human populations, adequate control of risk is defined as a situation where the estimated  
10 exposure does not exceed the appropriate Derived No-Effect Level (DNEL). For environmental  
11 emissions, adequate control of risk means ensuring that environmental concentrations do not exceed  
12 the Predicted No-Effect Concentration (PNEC). For each Exposure Scenario risks are characterised  
13 by comparing estimated exposures or environmental concentrations with the relevant DNEL or  
14 PNEC. If exposures or environmental concentrations exceed the limit (DNEL or PNEC) then  
15 additional RMMs may be recommended (see section D-3.6.7).

#### 16 **R. 13.1 Aim of section**

17 Beside the guidance given in section D-3.6 on how to use risk management measures and  
18 operational conditions in the exposure scenario assessment process it is the purpose of this section  
19 to help the registrant in finding appropriate information about RMMs /OCs and their respective  
20 efficiencies by using the RMM library. This library has been developed as data base listing the most  
21 commonly used and established RMMs in the chemical manufacturing and using industries.

#### 22 **R. 13.2 Effectiveness of RMMs**

##### 23 **R.13.2.1 Aim of the module**

24 In the exposure assessment RMMs are used to reduce or eliminate risks of exposure or release into  
25 the environment. This requires a quantification of the effects the RMMs may have on the risk  
26 determining factors (e.g. resulting concentration of substance in air or water before and after  
27 application of the RMM). It is necessary to assume an objective, quantitative measure of the  
28 efficiency of RMMs in reducing exposure or environmental emissions in order to predict the  
29 resulting exposures or environmental concentrations. The aim of this section is to illustrate how to  
30 use publicly available information on RMM efficiency values or to quantify their effects in case  
31 sufficient reliable sources are not available.

##### 32 **R.13.2.2 Methodology**

33 The methodology presented here is based on the FEICA case study (*REACH Exposure Scenario*  
34 *Exemplification, FEICA case study, Feb. 2007*). This presents three different Exposure Scenarios  
35 covering the use of 2-part epoxy adhesives – (A) epoxy repair adhesive for consumer use, (B)  
36 epoxy adhesive used in structural jointing in the automotive industry, and (C) epoxy floor covering  
37 for professional use. Two of the three Scenarios have been used in the Appendices to illustrate the  
38 approach.

39 The Exposure Scenarios were considered from the viewpoint of three potentially exposed groups or  
40 categories – Consumer, Worker, and Environment.

41 Both direct and indirect (via the environment) human exposure should be examined. The RMMs  
42 recommended in the Exposure Scenarios were evaluated and where possible a quantitative measure  
43 of efficiency was assigned from published literature. The environmental measures (not derived from  
44 the FEICA case) represent a list of possible measures, which might be implemented.

45  
46 **RMM efficiency** is defined as the percentage reduction in exposure concentration or  
47 emission (release) produced by application of the risk management measure.

48  
49 In practice, the efficiency of any RMM varies and cannot be adequately described by a  
50 single value. We propose that RMM efficiency is determined by two descriptors: a  
51 “**typical default value**” (an estimate of the 50<sup>th</sup> percentile) and a “**maximum**  
52 **achievable**” value (best practice).  
53

54  
55 RMM Efficiency values are expressed as the percentage reduction in exposure concentration or  
56 release due to the application of the specific RMM. This may be expressed mathematically as:  
57

$$\frac{(\text{Concentration or release without RMM} - \text{Concentration or release with RMM})}{\text{Concentration or release without RMM}} * 100 \%$$

58  
59  
60  
61  
62 For example, consider a worker who is exposed to an airborne vapour at a concentration of 100  
63 ppm. Introduction of a RMM (say LEV) may reduce this exposure to 10 ppm. The efficiency of  
64 the LEV will then be given by  $\{(100 - 10)/100 * 100\} = 90\%$ .  
65

66 The standard process for determining RMM Efficiencies is as follows (see for additional guidance  
67 in section D-3.6.6.2):

- 68 1. List all known, published RMM efficiency values for the RMM in question
- 69 2. Document the source of information and give a degree of confidence to it based on the amount  
70 and quality of validation data, whether the research study was properly designed and well-  
71 founded, confirmation in different situations, etc.
- 72 3. For RMMs with no published sources of information on efficiency, assign a semi-quantitative  
73 efficiency value based on expert judgement if possible and document the underlying  
74 justification.

75 A number of sources of information were used to research available knowledge on RMM  
76 efficiencies. These information sources are described in more detail in the RMM library. Examples  
77 for principal sources for each exposed group/category are shown below.

#### 78 *Occupational*

- 79 • ECEL database: Goede H, Schinkel J, Meijster T, van Hemmen J, Tielemans E.  
80 Development and analyses of an Exposure Control Efficacy Library (ECEL). In  
81 Preparation.
- 82 • Stoffenmanager: Le Feber M, Marquart H, Brouwer D, Tielemans E, Tijssen S. Model om  
83 inhalatoire blootstelling te schatten in het MKB. TNO-Rapport V5520, 2003.
- 84 • Respiratory protective equipment at work: Health & Safety Executive, HSG53, 2005.

- 85 • Cherrie JW, Schneider T.: Validation of a new method for structured subjective assessment  
86 of past concentrations. *Ann Occup Hyg* 1999;43:235-245.

87 *Environmental*

- 88 • Infomill (2007) Factsheets on emission reduction techniques for waste gas streams.  
89 <http://www.infomil.nl/legsys/ebtsh/index.asp>  
90 • IPPC (2003) Integrated Pollution Prevention and Control Reference Document on Best  
91 Available Techniques in Common Waste Water and Waste Gas Treatment / Management  
92 Systems in the Chemical Sector  
93 • [http://europa.eu.int/comm/environment/ippc/brefs/cww\\_bref\\_0203.pdf](http://europa.eu.int/comm/environment/ippc/brefs/cww_bref_0203.pdf)

94 *Consumer*

95 In the case of the consumer RMMs, no literature sources were identified in the FEICA case study  
96 and hence it is not appropriate to give a numerical value for the efficiencies. It is only possible to  
97 state whether the proposed RMM is expected to provide a high, moderate or low level of efficiency  
98 for certain types of consumer RMMs. It is also important to distinguish between measures that are  
99 under the control of the manufacturer or supplier and those which are not.

100 The former (e.g. product design) includes all measures that can be introduced and controlled by the  
101 manufacturer, such as packaging, size and formulation. Bruinen de Bruin et al. (2007) characterise  
102 this type of RMMs as “product integrated RMMs”. Although these RMMs are under control of the  
103 manufacturers, their efficiency must be characterised in detail for quantitative aspects. The latter  
104 ‘non-controllable’ type (e.g. recommendations given to consumers) includes all recommendations  
105 given by the manufacturer to the user (consumer). Bruinen der Bruin et al. (2007) characterize these  
106 RMMs as “communicated to consumers”. In another study, Heinemeyer et al. (2006) identified by  
107 means of a questionnaires that consumers behave differently. The authors’ key findings, from a  
108 representative study in Germany, were that only approximately 30% of interviewed persons said  
109 that they followed instructions of manufacturers when cleaning floors in their homes, whereas in the  
110 case of impregnation sprays this was approximately 80%. This means that high uncertainty exists  
111 about consumer behaviour, which obviously might be driven by potential hazards from the products  
112 they use. It is therefore nearly impossible to estimate efficiency values for consumer RMMs, which  
113 are communicated from manufacturers to the users. Efficiency of these RMMs therefore cannot be  
114 judged and should not be applied in consumer exposure scenarios.

115 The following references explain this in more detail:

- 116 • Bruinen de Bruin Y, Hakkinen B, Lahaniatis M, Papameletiou D\*, del Pozo C, Reina V,  
117 van Engelen J, Heinemeyer G, Viso AC, Rodriguez C, Jantunen M (2007). Risk  
118 management measures for chemicals in consumer products – issues and challenges for  
119 documentation, assessment and communication across the supply chain. *J Environm Exp*  
120 *Anal*, in press.  
121 • Heinemeyer G, Scholz R, Lindtner O, Rüdiger T (2006). Evaluation of behaviour of  
122 consumers for exposure assessment by questionnaire studies. International Conference on  
123 Environmental Epidemiology and Exposure, Paris, 2006.

124 **R.13.2.3 Results**

125 Examples on how to conclude on RMM efficiencies are presented in the attached tables (Appendix  
126 1-3).

#### 127 R.13.2.4 Issues to be reflected in the choice of RMMs

- 128 • **Median (50<sup>th</sup> percentile) as typical value** – A 50<sup>th</sup> percentile of the distribution is  
 129 suggested as reasonable descriptor of the efficiency of a particular RMM. However, in  
 130 many cases the available exposure data is limited and it is thereby proposed, for such cases,  
 131 that an estimate of the 50<sup>th</sup> percentile is used as an indication what can realistically be  
 132 assumed when building the exposure scenario. In considering the appropriate measure of  
 133 the typical value it should be recognised that the exposure estimation of the baseline  
 134 situation (i.e. without RMM) and the efficiency of the RMM must be considered together.  
 135 Multiplying two “worst case” values would result in extremely conservative and unrealistic  
 136 estimates of risk. Following this line of reasoning, using a more conservative estimate for  
 137 efficacy is not reasonable since the baseline exposure estimate of the ES is also based on a  
 138 worst case.
- 139 • **Criteria for assessing quality of information sources** - the following categories are  
 140 proposed for assessing the quality of RMM efficiency sources (see table Appendix 1-3):
- 141 – Low: Efficiency estimates are based on expert judgment without any empirical
  - 142 underpinning.
  - 143 – Moderate: Efficiency estimates are mainly based on expert judgment supplemented or
  - 144 underpinned by limited empirical evidence from exposure studies.
  - 145 – High: Efficiency estimates are mainly based on good quality and consistent empirical
  - 146 evidence from exposure studies.

147 In determining whether a data source fits into one of the above three categories, the evaluator  
 148 needs to consider the document’s accuracy, precision and relevance.

- 149 • **Quantity of material used / released** - for substances that are applied in exposure  
 150 scenarios where a known fraction is released into the workplace, limiting the use of the  
 151 substance can be considered as a Risk Management Measure. A simple approach is  
 152 suggested to estimate the RMM efficiency in such Exposure Scenarios. It can be assumed  
 153 that the reduction in exposure level is proportional to the reduction in the quantity used, and  
 154 the efficiency of the risk management measure can be defined as follows:

155                   Reduction of quantity used with a factor $x$ RMM Efficiency = $[100-100/x]$ %.
--

156 For example, halving the quantity used will result in a 50 % reduction in the exposure level,  
 157 when assuming complete mixing of the gas/vapour throughout the workplace. This does not  
 158 take into account differences between near field and far field and localised concentrations but it  
 159 may be a reasonable assumption for open application of volatile materials, such as the floor  
 160 covering ES example in the FEICA case study. If mixing is less than complete the reduction  
 161 may be less and the approach can be refined by including a mixing factor.

- 162 • **Elimination of a task within the exposure scenario** - in the FEICA case study, providing  
 163 the material in pre-weighed quantities was introduced as a RMM. By doing so the task of  
 164 weighing the material before applying it for floor covering is eliminated. It therefore can be  
 165 concluded that there is no longer exposure related to the weighing and as such the  
 166 efficiency of this measure is 100% *for the weighing part*. The efficiency of the measure  
 167 cannot be assessed for the overall exposure. However from the exposure assessment the  
 168 contribution of the various tasks to the overall exposure should be known and in this way  
 169 the registrant can easily calculate the impact of this measure on the overall exposure.  
 170

- 171 • **Human exposure via the environment** – emissions into the environment can have an  
172 impact on people through indirect exposure. Such impacts can occur through inhalation of  
173 substances present in the atmosphere in the neighbourhood of emission points as well as  
174 ingestion of drinking water or food, which has become polluted as a result of these  
175 emissions. A variety of routes can be considered, e.g. transfer of substances to food  
176 resulting from exposure of terrestrial and aquatic organisms in the relevant environmental  
177 compartments i.e., (bio)transfer to fish, crops, meat and milk followed by the intake as  
178 food. This means that assessment of exposure of man indirectly via the environment should  
179 include all possible exposure routes starting from the release sources through environmental  
180 distribution, leading to exposure of organisms in the relevant environmental compartments  
181 and food consumption patterns. Additional guidance on the assessment of indirect exposure  
182 of human via the environment can be found in Chapter R.16.

183 Risk management is most effectively done at the source of pollution and there are few risk  
184 management measures directly aiming at indirect exposure itself. As an example for a specific  
185 measure one might consider a ban on sales of certain food types or sending out warnings not to  
186 consume vegetables from one's garden, or even decontamination or clean-up of polluted sites. The  
187 few possible relevant measures in the exposure routes for man indirectly exposed can be aimed at  
188 the application of sludge to soil or the preparation of drinking water. But these measures are not  
189 directly linked to the (primary) source of pollution.

190 The effect of a measure at the (primary) source can be assessed only by estimating the contribution  
191 of the source to the total indirect exposure of man. The effect of the measure on the direct exposure  
192 route can be passed on proportionally but should be weighted relative to the contribution of the  
193 specific exposure route to the total indirect exposure for man. This can only be done in a proper  
194 way by modelling, and hence in the framework of an actual exposure scenario.

## 195 **R. 13.3 RMM library**

### 196 **R.13.3.1 Aim of the module**

197 This module provides details to the registrants on how they should select RMMs and OCs for  
198 incorporation into their exposure scenarios to demonstrate safe use. For this purpose, a RMM  
199 library has been created to facilitate identification of the required measures and controls to reduce  
200 exposure to a substance during its entire life cycle. The library addresses the control of direct  
201 exposure to consumers, environment and workers, as well as indirect exposure to humans *via* the  
202 environment.

### 203 **R.13.3.2 RMM Library Description**

204 The RMM library is an EXCEL spreadsheet that is 'made up' of three parts:

- 205 • The library containing RMMs / OCs and details of their efficiency; and  
206 • Lists of information sources for consumers, environment and occupational measures.  
207 • A practical guide to use the library

208 The criterion, which all entries should meet for inclusion into the library, is that they must help in  
209 the management of controlling risk to human exposure or environmental exposure, regardless of  
210 their primary purpose, because in their absence the likelihood of exposure is higher.



253 It is important that this order remains unchanged, so as not to create confusion when carrying out  
254 occupational risk assessments. Within this overall structure, it is believed that all RMMs (and OCs)  
255 for the control of exposure to consumers and the environment will fit.

### 256 **R.13.3.2.3 Substance properties**

257 RMMs listed in the Library may have limitations in its general applicability for a broad variety of  
258 different substances. Therefore - where appropriate - generic substance properties are indicated for  
259 which the RMM is applicable. Where no indication is given it must be checked on a case-by-case  
260 basis whether the RMM can be used for the specific situation as substance properties may have an  
261 influence on the efficiency and/or general applicability.

262 A particular column has been used to identify those RMMs which are suitable for managing risks  
263 stemming from physicochemical hazards (e.g. flammability / explosivity).

### 264 **R.13.3.2.4 RMM/OC General Name**

265 The categories are sub-divided into types, which are referred to as '**RMM/OC General Name**  
266 (Type)'. In the Library the types are highlighted as shaded bold green text and are located within the  
267 main body of the spreadsheet under the 'Categories' i.e. there is no individual column for this.  
268 Under each 'General Name (Type)' there are 'check' boxes containing 'crosses' (X) that are used to  
269 show the category in which it fits – e.g. the type “Automation and enclosure” is referred to in the  
270 “Process Control / Change” category. This heading allows for further organisation of the library  
271 records; for example, the category 'Product-Substance Related' is divided into:

- 272 • Limiting concentration of hazardous or non-hazardous ingredient;
- 273 • Change of physical state (e.g. powder → pellet);
- 274 • User friendly packaging (reducing handling); and
- 275 • Info / Guidance / Manual other than label and safety data sheet.

276 'RMM/OC General Names (Types)' are not fixed, thereby allowing for the possibility of adding  
277 further names (types) under each main 'Category' in the future, providing that there is a valid  
278 reason for doing so e.g. grouping of similar RMMs. For document control and audit purposes, it is  
279 recommended that only the library administrator should do this. It is envisaged that there will be a  
280 central control point / organisation that will have overall responsibility for maintenance and  
281 updating of the RMM Library.

282 Under the 'RMM/OC General Name (Types)' headings, names of specific RMMs can be found in  
283 the column '**RMM/OC Specific Name**'. Each entry is only listed once. Where possible, these are  
284 given in general terms rather than specific i.e. neither values nor parameters are used. As is the case  
285 for the 'RMM/OC General Name (Type)', the quantity of listed RMM names is not restricted.  
286 However, as has already been mentioned, document control is important to ensure that the text  
287 being used is also 'standardised' (where appropriate). For each RMM, a '**Brief Description**' is  
288 given to further define the RMM as well as ensuring that there is 'common'  
289 interpretation/understanding. This is particularly important, as the RMM Library will be used  
290 across Europe. For example, “Advice against misuse of product” (Specific Name (see C6.18)) has  
291 the following brief description:

292 *“(i) Do not use for ... . (ii) Do not mix with .... . (iii) Keep away from... e.g. heat. (To be*  
293 *specified by the manufacturer)”*

294 In addition to the above, each RMM is assigned a 'Unique Number' i.e. a reference number. The  
295 numbering is purely for future manipulation of RMMs into a database tool but may be used for  
296 communication purposes in the eSDS as well if reference to the library should be made to provide  
297 further details or links to additional information.

### 298 **R.13.3.2.5 Integrated RMMs**

299 The category "integrated RMM necessary" is intended to facilitate the development of a risk  
300 reduction strategy and is providing some links to other RMMs which may be needed to avoid shift  
301 of risk to other compartments. The examples given are indicative only and neither prescriptive nor  
302 exhaustive. They need to be checked against existing infrastructure at the production site or other  
303 boundary conditions (e.g. availability/capability of public treatment facilities). An example is given  
304 in the worksheet "integrated RMM" which explains the logic of RMM interdependencies.

### 305 **R.13.3.2.6 RMM/ OC Efficiency:**

306 In practice the efficiency of a variety of different RMMs varies due to its dependence on the  
307 conditions of use i.e. proper use, maintenance, substance type, substance properties etc and  
308 therefore cannot be adequately described by a single value. This is addressed within the Library  
309 through the use of two descriptors: a "**typical default value**" (an estimate of the 50<sup>th</sup> percentile) and  
310 a "**maximum achievable**" value (best practice). However, it is not always possible to assign a  
311 numerical value for efficiencies and in such cases the RMM efficiency is described as a text  
312 element: high efficiency (H), moderate efficiency (M), low efficiency (L), unknown (U) (for further  
313 "quantification of these qualitative indications see section D 3.6.6.2). In addition to these text  
314 characters, there is also a text element for when efficiency is not applicable (na) to specific RMMs.  
315 For example local extract ventilation is a measure that is used to control inhalation exposures in the  
316 workplace and is not used for consumer protection. If 'cells' within this section are not completed  
317 with either a numerical or text character(s) an efficiency indication has not been assigned yet.

318 The efficiency section of the Library is constructed in a manner that takes into account both the  
319 route of exposure and the exposure target group. By using this approach, multiple efficiencies can  
320 be covered since RMMs often have other benefits in reducing exposure, in addition to their primary  
321 control purpose e.g. a glove box is primarily used to prevent skin contact, yet it also reduces  
322 exposure by inhalation. The Library, however, does not address issue of differing efficiency values  
323 for different physical states, such as a dust or vapour e.g. protective clothing has different  
324 effectiveness depending on whether the substance is a dust or vapour.

325 In the Library, target groups are defined as:

- 326 • Consumer,
- 327 • Environment,
- 328 • Human exposure from the environment, and
- 329 • Worker.

330 Routes of exposure to humans are by:

- 331 • Inhalation,
- 332 • Dermal, and
- 333 • Oral.

334 Emissions to environment are into:

- 335 • Air,
- 336 • Soil, and
- 337 • Water.

### 338 **R.13.3.2.7 Further Library Headings:**

339 To the right of the efficiency section of the Library, there are three further columns: **‘Remarks’**,  
340 **‘Source’** and **‘Details of Source’**. The first of these provides additional information on the use of  
341 the RMM such as details on the critical control points that should be followed when applying the  
342 RMM. The second column, ‘Source’, is self-explanatory. The final column contains either the  
343 ‘standard exposure scenario’ name from the exemplification case studies or details on the source  
344 reference e.g. for IPPC this is listed as “BAT (Best Available Technique) Reference Document -  
345 Chemical Sector”. This ultimate column is particularly important since it provides details on the  
346 industry sector, as well as details on whether the RMM is used for protection of consumers,  
347 environment or workers. In this respect, the user of the library is able to search for specific RMMs  
348 that are typically used within their industry (this is covered in further detail within Section D.3.3.

### 349 **R.13.3.3 Sector packages (*Worksheet 4*)**

350 For ease of use, (sector) packages are listed in a different workbook to the ‘Individual Measures’.  
351 The list contains packages of RMMs / OCs that are typically implemented within industry sectors.  
352 These packages are essentially ‘collections’ of measures that have been composed by Regulators  
353 such as COSHH Essentials (UK HSE), exposure scenario case studies and industry sector groups.  
354 The structure of the spreadsheet workbook is almost identical to that for the ‘Individual Measures’,  
355 with the difference being some additional columns at the front to allow for entry of industry sectors,  
356 product category, process and RMM package name to specify the exposure situation covered by this  
357 set of RMMs..

358 It is indeed the responsibility of the respective sector to ensure that the RMM package identified for  
359 an exposure scenario is generally accepted within the sector and suitable to manage the risks. If  
360 alternative RMMs are possible indication should be given in the package as such or an additional  
361 package should be added to the worksheet.

### 362 **R.13.3.4 Lists of RMM Information Sources (*Worksheets 7-10*)**

363 Key-information sources, for the RMMs within the Library, are provided in these worksheets. The  
364 listed sources are intended to provide a starting point to the user on good practice guidance. Quoted  
365 sources are mainly freely available and website links are provided for many of these. These lists are  
366 not fixed, meaning that further source materials could be added into future versions of the RMM  
367 Library. Actual given entries are just providing those sources which have been currently used to  
368 underpin the RMM specified in this library.

369 For each source, the following details are given:

- 370 • Reference;
  - 371 • Title / Source;
  - 372 • Description;
  - 373 • Web link; and
  - 374 • Comments (for occupational, conclusions from the Work Package 1 (WP1) scoping study -  
375 “Development of the concept of Exposure Scenarios” are also given).
  - 376 • Accuracy / Reliability / Strength of data
- 377

378

379 The listed sources of RMM information are organised into one of four worksheets:

- 380       • Worksheet 7 – occupational sources (workplace exposures including professional users);  
381       • Worksheet 8 – environmental sources (external to the workplace);  
382       • Worksheet 9 – consumer sources; and  
383       • Worksheet 10- general references (providing generic guidance on RMMs)  
384

385 Sources listed in the occupational worksheet are organised under the following headings:

- 386       • General reference;  
387       • Physicochemical hazard (fire, explosion, reactive chemistry);  
388       • PPE  
389       • Ventilation (general dilution and control);  
390       • Exposure monitoring;  
391       • Health Surveillance; and  
392       • Industry sector / branch specific guidance.  
393

394 For environmental and consumer RMMs, the number of source materials listed are considerably  
395 fewer. The environmental list also contains details on the status of the IPPC BAT Reference  
396 (BREF) documents. Recommendations taken from the BREFS are helpful as basic information, but  
397 it must be noted that these are solely guidance documents.

398       In compiling these lists, the following criteria were used for selecting source materials:  
399       • Credibility i.e. the source is of an authoritative nature; and  
400       • Ease of availability.

401       The list is not exhaustive and it deliberately does not include measures such as worker  
402       education/qualification, organisational level of know-how (e.g. professional/industrial  
      vs. non professional) and availability of management systems (e.g. OHSAS 18001).  
      Many of the references quoted have been taken from the Final Report of the Scoping  
      Study for WP1 (Development of the concept of Exposure Scenarios).

## 403 **R. 13.4 Using the RMM Library**

404 Upon opening the spreadsheet, the user will be presented with the ‘Guidance on using library’  
405 worksheet (this is the first worksheet). This “guidance” is providing practical advice on how to use  
406 the various worksheets based on some screenshots. By choosing the worksheet buttons or the links  
407 given at the top (“click here to”) the Library user will be taken to the respective sections by clicking  
408 on the text.

409 The second work page (“RMM library introduction”) also tabulates the nine ‘RMM/OC Categories’  
410 and the sub-divisions of these, which are referred to as the ‘RMM/OC General Names (Types)’. To  
411 make the Library more user-friendly the ‘General Names (Types)’ have been linked with the actual  
412 section of the Library on the third worksheet. For example, if a user were to click on “Change of  
413 physical state” they will be taken to the RMMs within that section of the Library.

### 414 **R.13.4.1 Finding RMM information**

415 Finding appropriate information about individual RMMs/OCs or RMM packages the user of the  
416 library can choose either

- 417 • the respective worksheet and start searching for specific details for individual RMM  
418 measures or
- 419 • use the RMM package worksheet for sector specific/ exposure specific combination of  
420 individual RMMs to packages which have proven its functionality in practical life.

421 If the registrant uses different RMMs compared to those given within a particular exposure scenario  
422 he can use the unique numbering given in the left column to find suitable alternatives in the  
423 worksheet “individual measure” by using the hyperlink or he can either carry out a general search  
424 by going through the most appropriate section of the Library or he could use the ‘Find’ function  
425 within EXCEL (located under the ‘Edit’ drop-down tab) to search for more specific information.

### 426 Navigation and Printing

427 To aid the user in navigating though the RMM Library, the worksheet has been set-up to allow  
428 vertical scrolling whilst maintaining the title headings at the top of the screen. In addition, the  
429 columns to the right of the ‘RMM/OC Specific Name’ are set up for horizontal scrolling thus  
430 enabling the user to see other data columns whilst keeping reference to the actual RMM/OC being  
431 looked at. Furthermore, for ease of printing the work sheet is set-up so that all column headings  
432 (titles) will be printed at the top of each page.

### 433 **R.13.4.2 Data Usage**

434 Once the RMM/OC has been identified, the user will need to first check that this is suitable for the  
435 intended control purpose i.e. that it is suitable to protect the target group (consumer, environment,  
436 human exposure from the environment or workplace) identified within the exposure scenario and  
437 whether he has to consider shift of risks between target groups. If it is suitable, the user will then  
438 need to check whether there is a numerical value (percentage) for efficiency i.e. a default value and  
439 / or maximum achievable value.

440 For cases where this is available, the user should first take the default efficiency value and check it  
441 against the predicted exposure or emission concentration from the Exposure Scenario and calculate  
442 the resulting decrease in concentration. This can be compared with the DNEL/PNEC to see  
443 whether this is sufficient to demonstrate adequate control. If not, the Registrant must then look at

444 the maximum achievable value. However, before this can even be considered the Registrant must  
445 ensure that the downstream user can adequately demonstrate they have in place other control  
446 measures such as training, good management systems, and supervision. In addition, this may  
447 require confirmation that the downstream user has the capability for carrying out monitoring  
448 programmes for determining human exposure and/or emission concentrations (this obviously does  
449 not apply to consumers). If this is suitable, i.e. the protection measure reduces concentration to  
450 below the DNEL/PNEC, the Registrant must ensure that the downstream user is capable of  
451 operating at best practice (this may require specific substance testing such collection of 'real-life'  
452 monitoring data). In case the downstream user is depending on RMMs which are beyond his own  
453 control (e.g. municipal waste water treatment) he needs to check the efficiency of this RMM before  
454 it can be

455 **APPENDIX 1 – OCCUPATIONAL EXPOSURE**

456

457 **Proposed RMM Efficiency values for the FEICA case study – Annex 4, structural jointing in automotive industry.**

458

RMM	RMM Efficiency values*	Source	Quality of source	Remark
Supervision	-	NA	NA	A generic statement with respect to efficacy of this RMM is impossible. Supervision should be defined in more detail. Supervision and other behaviour interventions might have a substantial impact on exposure. Yet, this is to a large extent dependent on local workplace circumstances, organisational aspects and background of the workers. There are studies showing significant impact of organisational and behavioural factors, although the size of the effect varies.
Quantity used	-	NA	NA	A generic statement with respect to efficacy of this RMM is not possible. There is a relation between “quantity” and “exposure” (e.g. the determinant is incorporated in COSHH Essentials). Yet, an exact relationship is not determined and a percentage reduction of exposure due to X kg substance reduction can not be given.
Enclosure of the source	Default: 96% Maximum achievable: 99.4%	ECEL**	Low-moderate	The “default” reflects the median efficacy value and “maximum achievable” reflects the 10 <sup>th</sup> percentile of efficacy values found in ECEL for this RMM. The confidence of the source is rated “low-moderate” since only a few records were available for this RMM in ECEL.
PPE dermal	Single layer of clothing or overall: 90% Gloves: 90%	Gerritsen-Ebben et al. 2006**	Low-moderate	The amount of empirical information reflecting efficacy of PPE for dermal exposure in the field is very limited.
PPE inhalation	75% (e.g. filtering half mask FFP1) – 97.5% (e.g. full face mask and filter P3)	BS 4275**	High	Assigned protection factors for different designs of respiratory protective devices are based on substantial empirical evidence from the field.
Local exhaust ventilation	Default: 80% Maximum achievable: 96%  90%  Carefully designed: 90% Less carefully designed: 70%	ECEL**  Stoffenmanager (version 2.0)**  Cherrie (1999)**	Moderate  Low-moderate  Low-moderate	The “default” reflects the median efficacy value and “maximum achievable” reflects the 10 <sup>th</sup> percentile of efficacy values found in ECEL for this RMM. For this example, all LEV data are analysed on an aggregated level. More refined categories of LEV may result in other figures.  Efficacy value is based on expert judgement. The rationale behind this value is not clearly described  Efficacy value is based on expert judgement. The rationale behind this value is not clearly described.
General ventilation	Default: 40% Maximum achievable: 80%	ECEL**	Moderate	The “default” reflects the median efficacy value and “maximum achievable” reflects the 10 <sup>th</sup> percentile of efficacy values found in ECEL for this RMM.

- 459 \* This is expressed as the percentage reduction in exposure due to the specific RMM:  
460  $((\text{exposure without RMM} - \text{exposure with RMM}) / \text{exposure without RMM}) * 100\%$
- 461 \*\* Sources:
- 462 Stoffenmanager: Le Feber M, Marquart H, Brouwer D, Tielemans E, Tijssen S. Model om inhalatoire blootstelling te schatten in het MKB. TNO-  
463 Rapport V5520, 2003.
- 464 Cherrie JW, Schneider T. Validation of a new method for structured subjective assessment of past concentrations. Ann Occup Hyg 1999;43:235-  
465 245.
- 466 ECEL: Goede H, Schinkel J, Meijster T, van Hemmen J, Tielemans E. Development and analyses of an Exposure Control Efficacy Library  
467 (ECEL). In Preparation.
- 468 BS 4275: BSI, BS 4275. Guide to implementing an effective respiratory protective device programme. British Standards Institution, London  
469 1997
- 470 Gerritsen-Ebben R, Brouwer D, van Hemmen JJ. Effective personal protective equipment (PPE). Discussion document on the use of PPE in  
471 registration purposes for handling of agrochemicals, microbiological and biocidal pesticides. TNO Report, Zeist, 2006.

472 **APPENDIX 2 – ENVIRONMENTAL EMISSIONS**

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474

**Proposed RMM Efficiency values for the FEICA case study – Annex 4, structural jointing in automotive industry.**

475

RMM	Exposure Route	RMM Efficiency values*	Physical state of the treated substance	Type of substance	Source	Confidence source	Remark
Thermal oxidiser	Air	95-99%	Vapour	Organic	Infomill	High	Efficiency refers to VOCs in waste gas streams
Carbon filter	Air	80-95%	Vapour	Organic	Infomill	High	Efficiency refers to VOCs in waste gas streams
Biofilter	Air	75-95%	Vapour	Organic	Infomill	High	Efficiency refers to VOCs in waste gas streams
Vapour recovery unit	Air	80-95%	Vapour	Organic	Infomill	High	Efficiency refers to VOCs in waste gas streams
Carbon filter	Water	5-95%	Suspended/dissolved Organic compounds	Organic	IPPC	High	Efficiency refers to Organic components in waste water streams
Sand filtration	Water	50-99%	Suspended matter	Organic/ Inorganic	IPPC	High	Efficiency refers to Suspended Solids in waste water streams
Sedimentation	Water	60-90%	Suspended matter	Organic/ Inorganic	IPPC	High	Efficiency refers to Suspended Solids in waste water streams
Chemical oxidation	Water	20-80%	Suspended/dissolved Organic compounds	Organic/ Inorganic	IPPC	High	Efficiency refers to Organic components in waste water streams
RO membrane	Water	70-99%	Dissolved organic compounds	Organic/ Inorganic	IPPC	High	Efficiency refers to Organic components in waste water streams. Pretreatment required with respect to suspended solids

476 \* This factor is expressed as the percentage of reduction of the “exposure level with RMM”

477 \*\* Sources:

478 Infomill (2007) Factsheets on emission reduction techniques for waste gas streams.

479 URL: <http://www.infomil.nl/legsys/ebtsh/index.asp>

- 480 IPPC (2003) Integrated Pollution Prevention and Control Reference Document on Best Available Techniques in Common Waste
- 481 Water and Waste Gas Treatment / Management Systems in the Chemical Sector [URL:http://europa.eu.int/comm/environment/ippc/brefs/cww\\_bref\\_0203.pdf](http://europa.eu.int/comm/environment/ippc/brefs/cww_bref_0203.pdf)
- 482 Many abatement or exposure reduction techniques are specific or proven for one compound or certain groups of compounds. This may be related
- 483 to certain physico-chemical properties or the chemical behaviour. Abatement techniques may be specific for the physical state of the pollutant to
- 484 be removed as well.
- 485 Relevant Physical states for air and waste water streams

Air	Water
Gaseous	Dissolved
Aerosols	Emulsion
Drops	Liquid
Dust	Suspended solids

## 486 Possible relevant substance groups

Organic	Inorganic
Acid	Acid
Base	Alkaline
Halogenated hydrocarbons	Heavy metals
Phenols	Phosphates
Hydrocarbons	Sulphates
Resins	Fluorides
Oil	
Sulphides	
Carbonates	
Esters	
Amides	
Detergents	
Polycyclic Aromatic Hydrocarbons	

487

488 **APPENDIX 3 – CONSUMER EXPOSURE**489 **Proposed RMM Efficiency values for the FEICA case study – Annex 1, consumer use of repair adhesive.**

RMM	Route	RMM Efficiency default value	RMM Efficiency maximum value	Source	Confidence source	Remark
<b>RMM associated with product design:</b>						
Quantity used	Dermal and inhalation	High	High			Exposure of consumers to product supplied in a form requiring manual handling of the product itself is directly dependent on the unit pack size. Pack sizing that is greater than the requirements for single use offers the probability of overexposure. Reduction in pack size to correspond to typical minimum single use requirements reduces the exposure via this route to the minimum possible. Supply in multipack format enables optimum quantity selection where greater than the minimum is required
Physical state of product	Dermal	HIGH	High			Changing from a paste form to a liquid form will enable mixing without manual handling – either by use of a spatula or, with redesigned packaging, by containment within the packaging itself. However, use of a liquid form will increase the potential inhalation exposure
Packaging	Dermal and Inhalation	High	High			Redesign of the packaging to enable mixing within the packaging itself may be expected to significantly reduce exposure. This RMM becomes more effective if the viscosity of the substances is reduced
Reformulate	Dermal and Inhalation	High	High			ES indicates it is feasible to reformulate using non-irritant and non-sensitising substances. However, the technical drawbacks – slower cure rate – may prompt the consumer to seek an alternative product that does not benefit from this RMM
<b>RMMs communicated to consumers:</b>						
PPE gloves	Dermal	Not applicable	Not applicable			Use of this RMM is dependent on take up by the consumer and cannot be guaranteed e.g. use of gloves is uncomfortable to the consumer and instruction is likely to be ignored
Time to cure	Dermal and Inhalation	Not applicable	Not applicable			The efficiency of this RMM cannot be predicted. Increased time to work with the product offers the possibility of increased exposure unless accompanied by another RMM, such as reformulation or PPE

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